

Equity in Education ... and why it matters



A Brief Background...

Several years ago, the Equity Center started working on "A Plan for Texas" with these two guiding principles in mind:

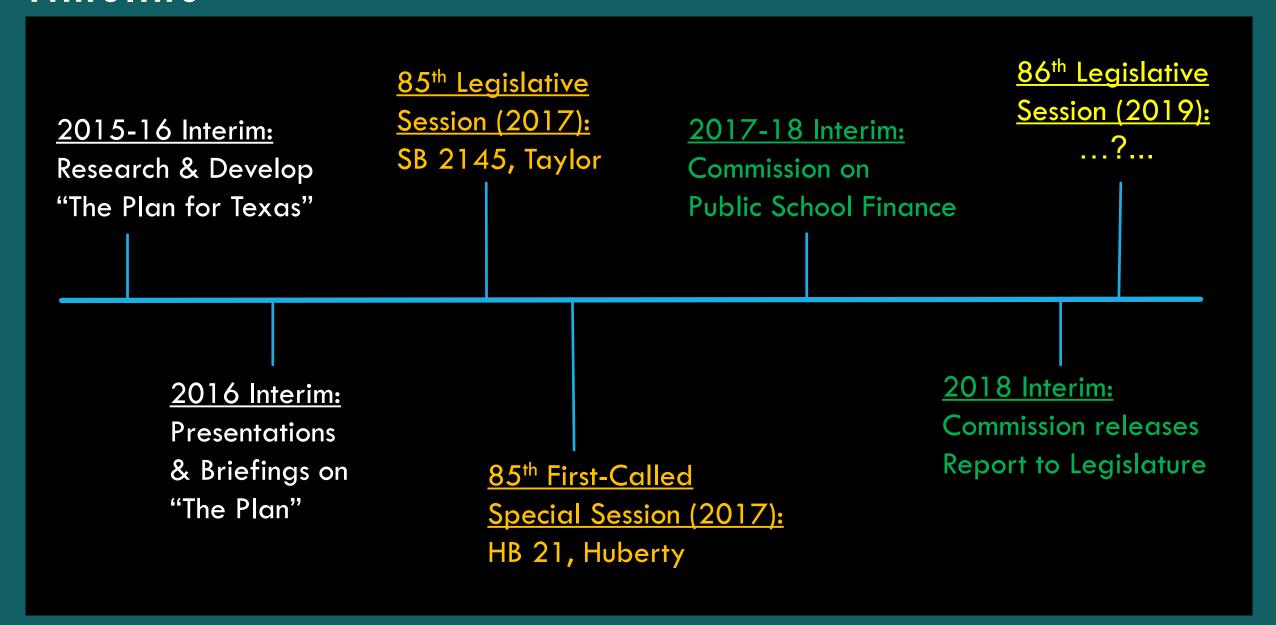
▶ Texas Constitution, Article 7, Section 1:

Support and Maintenance of System of Public Free Schools. A general diffusion of knowledge being essential to the preservation of the liberties and rights of the people, it shall be the duty of the Legislature of the State to establish and make suitable provision for the support and maintenance of an efficient system of public free schools.

▶ Texas Education Code, Section 42.001 (b)

The public school finance system of this state shall adhere to a standard of neutrality that provides for substantially equal access to similar revenue per student at similar tax effort, considering all state and local tax revenues of districts after acknowledging all legitimate student and district cost differences.

Timeline



Building on the Progress

• 86th Legislature: Leadership Announces School Finance as Top Priority

- Comptroller estimates \$119
 billion General Revenue
- Commission releases final report to legislature: \$3.5 billion reallocation of funds, \$1.8 billion in additional revenue
- Priorities include teacher pay raises, school safety, reducing recapture and maintaining equity

A Little Context



Highlights — the Governor's Plan



- ▶ Property Tax Relief: 2.5% collections cap on existing property
- Reduces the growth of recapture but does not eliminate it

► Even under this collection cap recapture would grow from \$2.1 billion in 2018 to \$2.8 billion in 2023.

Highlights — the Commission's Report



- ► Property Tax Relief...
- ► CEI, SDA, and other changes
- ► Eliminates inefficiencies
- Current year estimates (...not collections)
- Recognizes the need for increased overall funding

Highlights — the House & Senate



<u>House</u>

- \$9 billion above current law obligations
 - ▶ \$2.4 for enrollment growth
 - ► \$2.2 for increase in Golden Penny Guaranteed Yield
- Property tax relief

<u>Senate</u>

- ▶ \$2.3 billion Property Tax Relief
- ► \$3.7 billion for \$5,000 Teacher pay raises

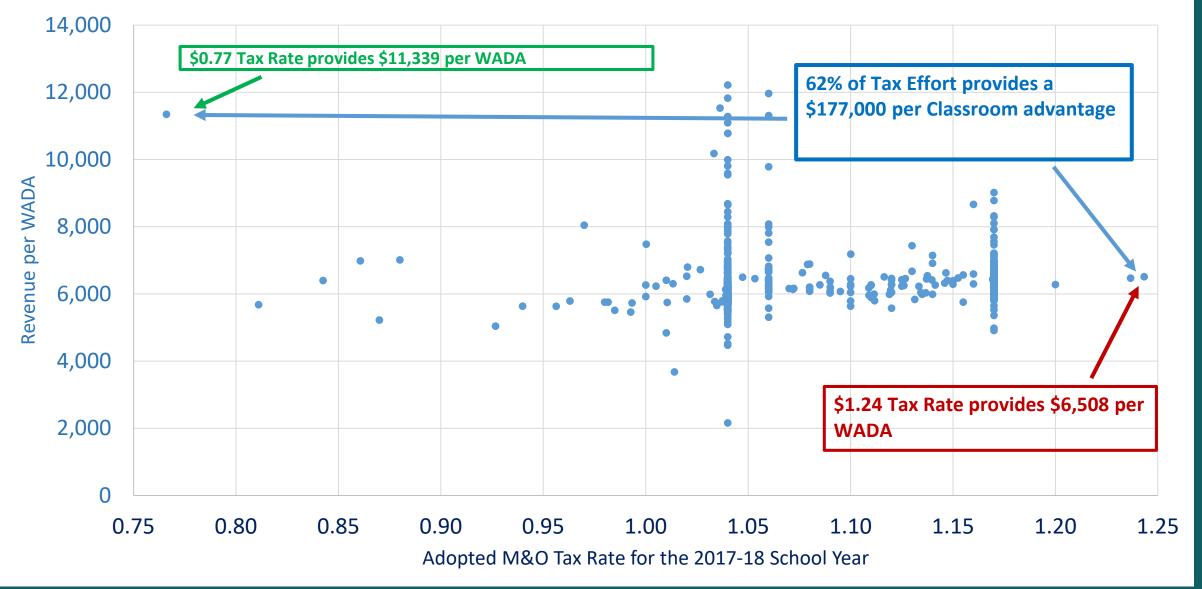
Examining our Current System

- Similar revenue for similar tax effort?
- ➤ Similar funding for similar students/districts?
- Funding based on known costs?
- Prioritized funding to bring up the lowest funded first?



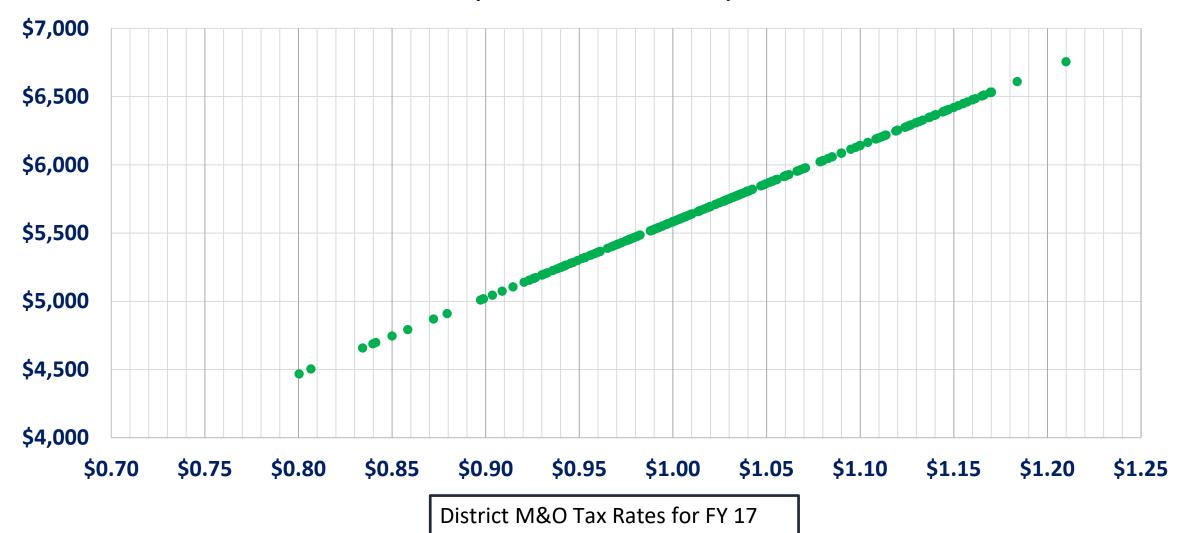
FY18 Revenue per WADA at M&O Tax Rate

(with Hardship Grant) - Updated 8.24.18 from TEA's March Update



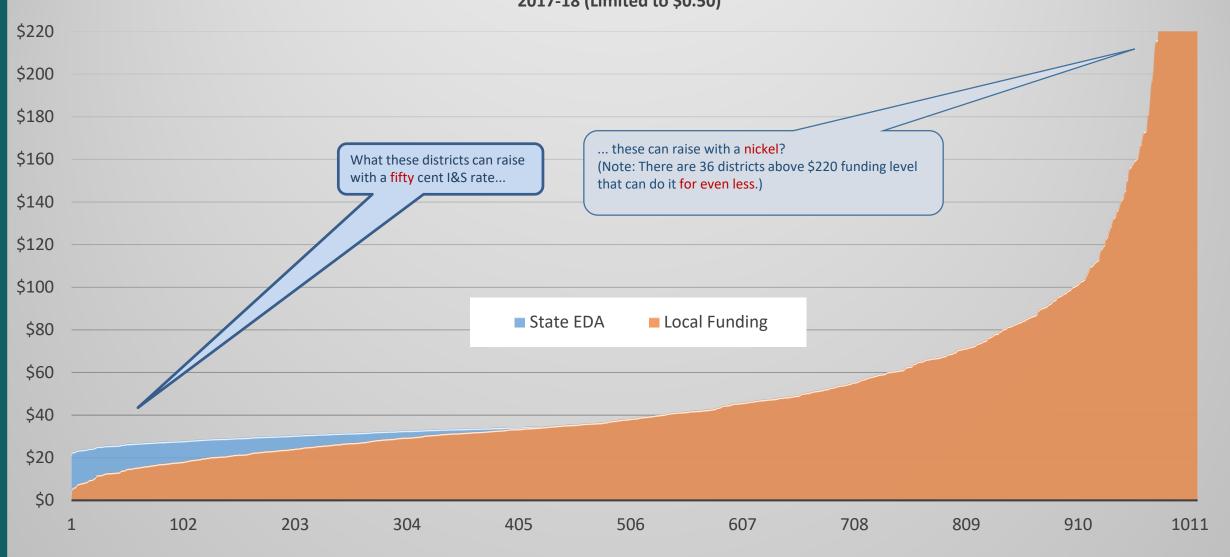
Texas School Finance--FY 18 on this Cost Based Formula Plan BA \$5,583

Revenue per WADA Without Transportation

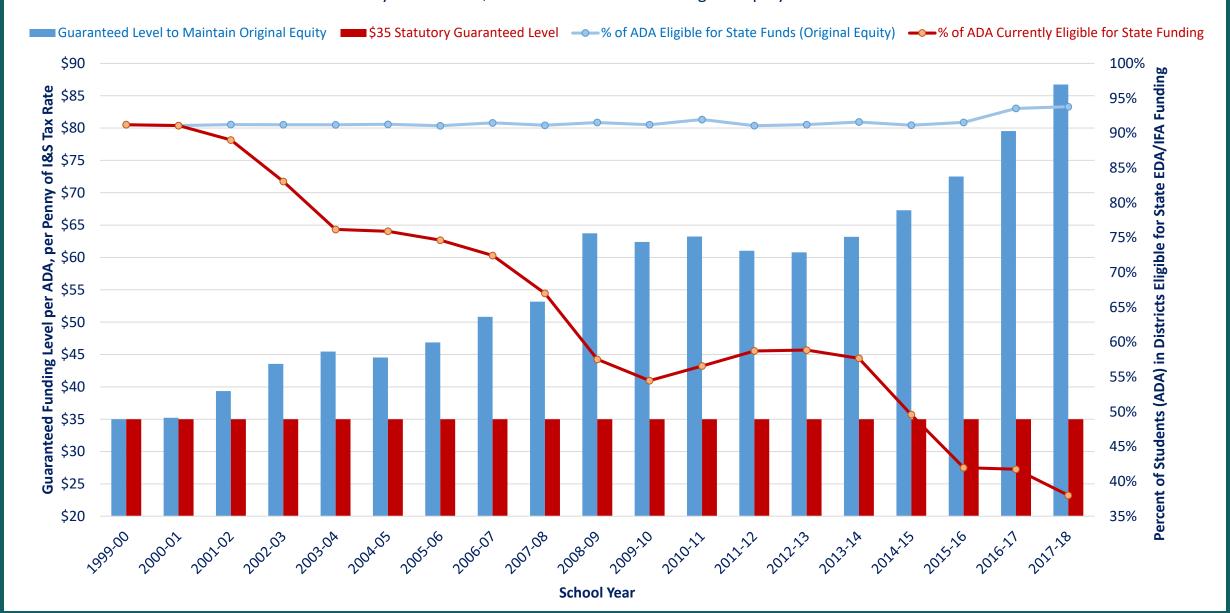


A Very Unequalized Equalization System for Facilities

The Average Existing Debt Allotment Funding Level 2017-18 (Limited to \$0.50)



Comparison of EDA/IFA Funding Levels and Percent of ADA in Eligible Districts Statutorily Frozen at a \$35 Guaranteed Level vs. Original Equity Level Maintained



An Efficient System Puts ALL Districts in the Same Boat



- Cost-based funding.
- ► Formula-funding for all schools so needs are addressed efficiently.
- Updated weights & allotments.
- Temporary transitions when needed with a clear path to formula funding.
- ► All students and taxpayers treated the same.

The Measure of the Right Plan...Starts Here:



Simplify!!!

Remove Current
Non-cost Based
Inefficiencies



Use Savings to
Raise the Basic Allotment
and Address Real Costs

5 Instructional Allotments + Transportation



Regular Program

Special Education

Career & Technology

Compensatory Education

Bilingual Education

Transportation
-New Campus

Guaranteed Access to Full Sum of Allotments + Transportation



Sum of all 5 Instructional Allotments



M&O Tax Rate



Transportation
-New Campus



Regular Program

Special Education

Career & Technology

Compensatory Education

Bilingual Education

Determining Funding Levels (examples)



Assume, for ease of following the calculations, the sum the <u>five instructional allotments</u> is \$1,000,000 and the <u>Transportation/New Campus Allotments</u> are \$100,000 and the <u>M&O tax rate</u> is \$1.00.

(Sum of 5 Allotments x Tax Rate) (\$1,000,000 x 1.00)

= \$1,000,000

Transportation/New Campus (\$100,000)

= \$1,100,000

Determining Funding Levels (more examples)



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(Sum of 5 Allotments x Tax Effort) + Transportation/New Campus
= <u>Funding Level</u>
($1,000,000 x 1.00) = $1,000,000 + $100,000 = $1,100,000
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(\$1,000,000 \times 1.04) = \$1,040,000 + \$100,000 = \$1,140,000

(\$1,000,000 \times 0.96) = \$960,000 + \$100,000 = \$1,060,000

(\$1,000,000 \times 1.17) = \$1,170,000 + \$100,000 = \$1,270,000
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For every 1 cent increase (or decrease) in tax effort, funding increases (or decreases) by 1%



District
Guaranteed
Funding
Amount

1 ASF Per Capita

The first payment to fund a district's M&O funding amount comes from its Available School Fund Per Capita distribution.





Local Tax
Collections for
the School Year

Local M&O taxes collected during the school year constitute a district's local share.

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The first payment to fund a district's M&O funding amount comes from its Available School Fund Per Capita distribution.



3 State Funding

2

The State provides whatever is lacking after applying the Available School Fund Per Capita payment and the M&O tax collections (both current and delinquent) for the school year.

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State Funding

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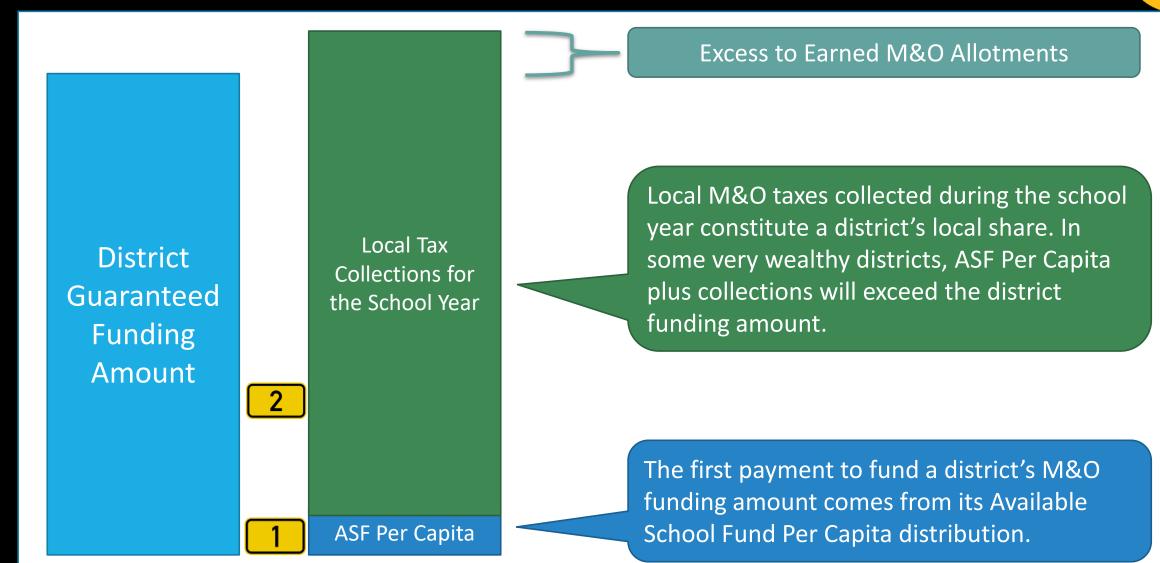
State Funding

Local Tax
Collections for
the School Year

ASF Per Capita

Determining M&O in Excess to Formula Funding





Principles of an Efficient System

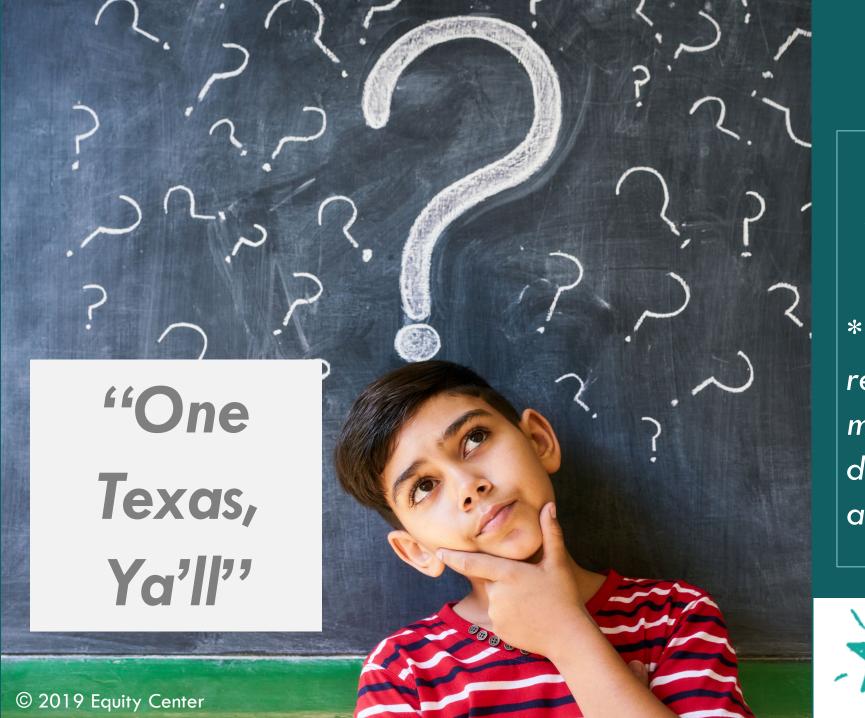
- ► Funding for Texas students needs to make sense for everyone. Cannot be based on a set of computer runs.
- ► Funding decisions must be based on actual costs to educate students; holding to the TEC § 42.001 promise to provide substantially equal access to a similar education at a similar tax rate.
- ► Funding Texas schools should be fair to Texas taxpayers. Your tax dollar should generate the same level of funding for your children as my dollar does for mine.



School Finance Shouldn't Look Like This...



... and that's why equity matters.



Questions?

(512) 478-7313 www.equitycenter.org

* Be sure to check out the redesigned web site and member portal for your district's data, legislative alerts and more!

